Department of Housing

DOH46900

Position Summary

		Governor	Governor Re	commended	Legis	lative
Account	Actual FY 12	Estimated FY 13	FY 14	FY 15	FY 14	FY 15
Permanent Full-Time - GF	0	2	15	15	20	20
Permanent Full-Time - OF	0	0	21	21	21	21

Budget Summary

		Judget Juli	-			
		Governor	Governor Rec	ommended	Legisla	tive
Account	Actual FY 12	Estimated FY 13	FY 14	FY 15	FY 14	FY 15
Personal Services	0	180,000	1,364,835	1,400,703	1,913,586	1,969,658
Other Expenses	0	0	1,826,067	1,826,067	140,000	140,000
Other Current Expenses						
Elderly Rental Registry and Counselors	0	0	0	0	1,058,144	1,058,144
Fair Housing	0	0	0	0	293,313	293,313
Main Street Investment Fund						
Administration	0	0	0	0	71,250	71,250
Other Than Payments to Local Governmen	nts					
Tax Relief For Elderly Renters	0	0	24,860,000	24,860,000	24,860,000	24,860,000
Subsidized Assisted Living Demonstration	0	0	0	0	2,178,000	2,345,000
Congregate Facilities Operation Costs	0	0	0	0	7,282,393	7,784,420
Housing Assistance and Counseling						
Program	0	0	0	0	438,500	438,500
Elderly Congregate Rent Subsidy	0	0	0	0	2,141,495	2,162,504
Housing/Homeless Services	0	0	0	0	58,815,972	63,440,480
Housing Supports	0	0	48,272,721	53,297,229	0	0
Shelters and Congregate Facilities	0	0	22,289,427	22,979,463	0	0
Grant Payments to Local Governments						
Tax Abatement	0	0	0	0	1,444,646	1,444,646
Payment In Lieu Of Taxes	0	0	0	0	1,873,400	1,873,400
Housing/Homeless Services -						
Municipality	0	0	0	0	640,398	640,398
GAAP Adjustments	0	0	55,377	7,043	55,377	7,043
Agency Total - General Fund	0	180,000	98,668,427	104,370,505	103,206,474	108,528,756
Other Current Expenses						
Fair Housing	0	0	168,639	168,639	168,639	168,639
Agency Total - Banking Fund	0	0	168,639	168,639	168,639	168,639
Total - Appropriated Funds		180,000	98,837,066	104,539,144	103,375,113	108,697,395
Additional Funds Available						
Federal & Other Restricted Act	0	0	116,929,715	124,747,593	116,929,715	124,747,593
Agency Grand Total	0	180,000	215,766,781	229,286,737	220,304,828	233,444,988

	Legislative				Difference from Governor Recommended			
Account	FY 14		14 FY 15			FY 14	FY 15	
	Pos.	Amount	Pos.	Amount	Pos.	Amount	Pos.	Amount

Current Services

Adjust Funding to Reflect Wage & Compensation Related Costs

Personal Services	0	76,632	0	92,211	0	0	0	0
Total - General Fund	0	76,632	0	92,211	0	0	0	0

Governor

Provide funding of \$76,632 in FY 14 and \$92,211 in FY 15 to reflect current services wage-related adjustments such as annual increments, general wage increases, overtime, annualization, turnover, and other compensation-related adjustments.

Legislative

Same as Governor

Policy Revisions

Transfer Positions and Funding to Reflect Reorganization

Personal Services	18	1,666,871	18	1,718,280	5	548,751	5	568,955
Other Expenses	0	141,519	0	143,593	0	0	0	0
Elderly Rental Registry and Counselors	0	1,122,001	0	1,154,540	0	0	0	0
Fair Housing	0	315,450	0	324,598	0	0	0	0
Main Street Investment Fund Administration	0	71,250	0	71,250	0	71,250	0	71,250
Tax Relief For Elderly Renters	0	26,888,781	0	28,703,774	0	0	0	0
Subsidized Assisted Living Demonstration	0	2,178,000	0	2,345,000	0	0	0	0
Congregate Facilities Operation Costs	0	7,434,184	0	7,991,671	0	0	0	0
Housing Assistance and Counseling Program	0	448,016	0	461,009	0	0	0	0
Elderly Congregate Rent Subsidy	0	2,189,654	0	2,276,419	0	0	0	0
Housing/Homeless Services	0	56,810,972	0	60,935,480	0	400,000	0	0
Tax Abatement	0	1,704,890	0	1,704,890	0	0	0	0
Payment In Lieu Of Taxes	0	2,204,000	0	2,204,000	0	0	0	0
Housing/Homeless Services - Municipality	0	640,398	0	640,398	0	0	0	C
Total - General Fund	18	103,815,986	18	110,674,902	5	1,020,001	5	640,205
Fair Housing	0	172,299	0	177,296	0	0	0	0
Total - Banking Fund	0	172,299	0	177,296	0	0	0	0

Governor

Transfer 13 positions and funding of \$102,968,284 in FY 14 and \$110,211,993 in FY 15 to reflect the reorganization of housing programs currently in the Department of Economic and Community Development, the Department of Social Services, and the Office of Policy and Management into the Department of Housing.

Legislative

Transfer 18 positions and funding of \$103,988,285 in FY 14 and \$110,852,198 in FY 15 to reflect the reorganization of various housing programs from the following agencies into the Department of Housing (DOH):

- from the Department of Social Services: \$58,331,673 in FY 14 and \$62,488,730 and nine positions;
- from the Department of Economic and Community Development: \$18,523,195 in FY 14 and \$19,409,659 in FY 15 and seven positions;
- from the Office of Policy and Management: \$27,133,417 in FY 14 and \$28,953,809 in FY 15 and two positions.

	Legislative				Difference from Governor Recommended			
Account	FY 14		FY 15			FY 14	FY 15	
	Pos.	Amount	Pos.	Amount	Pos.	Amount	Pos.	Amount

In effect, these transfers are the same as Governor's proposed transfers. However the transfers are modified in order to more accurately reflect funding and positions associated with the housing programs: (1) one position with associated funding will remain in DECD and an additional \$235,000 required for a state match for the Small Cities Community Development Block Grant will transfer to DOH, (2) four additional DSS positions with associated funding will transfer to DOH, (3) two positions will transfer from OPM with associated funding as well as the Main Street Investment Fund Administration account which is used to hire consultants to administer to Main Street Investment Fund program.

This transfer from DSS also includes \$400,000 pertaining to Rental Assistance Program (RAP) certificates for a medical respite program for homeless persons in the City of New Haven.

Transfer Rental Assistance Program to Reflect Reorganization

Housing/Homeless Services	0	1,105,000	0	1,105,000	0	0	0	0
Total - General Fund	0	1,105,000	0	1,105,000	0	0	0	0

Background

The Rental Assistance Program (RAP) is the major state-funded program for assisting very-low-income families to afford decent, safe, and sanitary housing in the private market.

Governor

Transfer funding of \$1,105,000 in both FY 14 and FY 15 from the Department of Mental Health and Addiction Services (DMHAS) to the Department of Housing for Rental Assistance Program (RAP) certificates. DMHAS RAPS support the Mental Health Home and Community Based Services waiver and Frequent Users Systems Engagement (FUSE) supportive housing program.

Legislative

Same as Governor

Transfer Funding for DCF Family Reunification RAPs

Housing/Homeless Services	0	500,000	0	500,000	0	500,000	0	500,000
Total - General Fund	0	500,000	0	500,000	0	500,000	0	500,000

Background

The Rental Assistance Program (RAP) is a state-funded program which assists low-income families to afford decent and safe housing in the private market.

Legislative

Funding of \$500,000 in both FY 14 and FY 15 is transferred from the Department of Children and Families (DCF) the Department of Housing to support 50 RAPs for DCF families seeking to be reunified with their children in the care and custody of DCF.

Transfer Funding from DDS for Supportive Housing

Housing/Homeless Services	0	150,000	0	150,000	0	(300,000)	0	(300,000)
Total - General Fund	0	150,000	0	150,000	0	(300,000)	0	(300,000)

Background

The state's supportive housing initiatives provide permanent, affordable housing to families who are at risk of homelessness and facing barriers to housing and employment stability.

Governor

Transfer funding of \$450,000 in FY 14 and FY 15 from the Department of Developmental Services (DDS) to the Department of Housing to support 15 units of supportive housing specifically for individuals currently served by DDS in residential placements. The funds may support Rental Assistance Program (RAP) certificates for these units.

Legislative

Transfer funding of \$150,000 in FY 14 and FY 15 from the Department of Developmental Services (DDS) to the Department of Housing to support 15 units of supportive housing specifically for individuals currently served by DDS in residential placements. The funds may support Rental Assistance Program (RAP) certificates for these units.

	Legi		Difference from Governor Recommended				
Account	FY 14		FY 15		FY 14		FY 15
	Pos. Amount	Pos.	Amount	Pos.	Amount	Pos.	Amount

Provide Funding for 100 Additional Supportive Housing Units

Housing/Homeless Services	0	0	0	500,000	0	0	0	0
Total - General Fund	0	0	0	500,000	0	0	0	0

Background

The state's supportive housing initiatives provide permanent, affordable housing to families who are at risk of homelessness and facing barriers to housing and employment stability.

Over the past 15 years the state has established over 2,000 units of supportive housing through a collaborative, multi- agency partnership. PA 13-239, the bond bill, invests \$20 million of capital funding in FY 14 to build an additional 100 units. PA 13-247, the general government implementer, includes funding of \$500,000 in FY 15 in the Department of Mental Health and Addiction Services (DMHAS) for wrap-around services.

Governor

Provide \$500,000 in FY 15 to support Rental Assistance Program (RAP) certificates for a proposed additional 100 supportive housing units.

Legislative

Provide \$500,000 in FY 15 to support Rental Assistance Program (RAP) certificates for a proposed additional 100 supportive housing units, 50 of which are designated for Department of Children and Families serviced clients.

Provide Funding for Rapid Re-housing

Housing/Homeless Services	0	250,000	0	250,000	0	0	0	0
Total - General Fund	0	250,000	0	250,000	0	0	0	0

Background

Rapid Re-housing is a mechanism to assist families who currently are homeless or are at imminent risk of becoming homeless find stable housing rather than emergency shelter.

In 2009 through the American Recovery and Reinvestment Act, the state received a total of \$17 million to initiate a Homeless Prevention and Rapid Re-Housing Program throughout the state. This funding allowed the state to provide financial assistance to families as well as provide social and outreach services.

Governor

Provide funding of \$250,000 in FY 14 and FY 15 to support rapid re-housing activities.

Legislative

Provide funding of \$250,000 in FY 14 and FY 15 to the Norwich/New London Continuum of Care to facilitate rapid re-housing and homelessness prevention in Southeastern Connecticut.

Limit Eligibility to the Renters' Rebate Program

Tax Relief For Elderly Renters	0	(2,028,781)	0	(3,843,774)	0	0	0	0
Total - General Fund	0	(2,028,781)	0	(3,843,774)	0	0	0	0

Background

The Renters' Rebate Program provides reimbursement for Connecticut renters who are elderly or totally disabled, and whose incomes do not exceed certain limits. Renters' rebates can be up to \$900 for married couples and \$700 for single persons. The renters' rebate amount is based on a graduated income scale and the amount of rent and utility payments (excluding telephone) made in the calendar year prior to the year in which the renter applies.

Governor

Suspend funding for new applicants to the program in order to achieve savings of \$2,028,781 in FY 14 and \$3,843,774 in FY

HB 6354, the Governor's proposed general government implementer, proposed to close the program to new applicants as of July 1, 2013, with an exception for spouses of current participants.

Legislative

Suspend funding for certain applicants to the program in order to achieve savings of \$2,028,781 in FY 14 and \$3,843,774 in FY 15. PA 13-234, the health and human services implementer, suspends rental rebate program applications by specifying that an individual who did not receive a grant for calendar year 2011 is not eligible to apply for another grant. An individual who received a calendar year 2011 grant continues to be eligible to apply. But if such an individual does not receive a grant in any subsequent year, he or she is no longer eligible to apply.

	Legislative				Difference from Governor Recommended			
Account	FY 14		FY 15		FY 14		FY 15	
		Amount	Pos.	Amount	Pos.	Amount	Pos.	Amount

Adjust Funding for the PILOT Program

	-							
Payment In Lieu Of Taxes	0	0	0	0	0	1,873,400	0	1,873,400
Total - General Fund	0	0	0	0	0	1,873,400	0	1,873,400

Background

The Payment-in-lieu-of-taxes (PILOT) account provides funding for local housing authorities to keep family rental units under the Moderate Rental Housing Program affordable. The Department of Economic and Community Development makes PILOT payments to the municipality on land and improvements owned or leased by the local housing authority.

Governor

Suspend funding for the PILOT program for a savings of \$1,873,400 in FY 14 and FY 15.

Legislative

Maintain funding for the PILOT program in FY 14 and FY 15.

Adjust Funding for the Tax Abatement Program

Tax Abatement	0	0	0	0	0	1,444,646	0	1,444,646
Total - General Fund	0	0	0	0	0	1,444,646	0	1,444,646

Background

Through the Tax Abatement program, the state makes partial tax payments to municipalities on behalf of non-profit owners of eligible rental housing in order to maintain rent at an affordable level for tenants. The program funds only those municipalities originally in the program; no new applicants are currently accepted.

Governor

Suspend funding for the Tax Abatement program for a savings of \$1,444,646 in FY 14 and FY 15.

Legislative

Maintain funding for the Tax Abatement program in FY 14 and FY 15.

Rollout of FY 13 Rescissions

Fair Housing	0	(15,437)	0	(15,437)	0	0	0	0
Tax Abatement	0	(85,244)	0	(85,244)	0	0	0	0
Payment In Lieu Of Taxes	0	(110,200)	0	(110,200)	0	0	0	0
Total - General Fund	0	(210,881)	0	(210,881)	0	0	0	0

Background

The Governor implemented General Fund rescissions in November of 2012 totaling \$170.4 million across state agencies. The Governor's FY 14 and FY 15 budget includes the rollout of \$69.7 million of FY 13 rescissions across various agencies.

Governor

Reduce funding of \$210,881 in both FY 14 and FY 15 to reflect the rollout of the Governor's FY 13 rescissions.

Legislative

Same as Governor

Rollout of FY 13 DMP

Elderly Rental Registry and Counselors	0	(40,027)	0	(40,027)	0	0	0	0
Tax Abatement	0	(175,000)	0	(175,000)	0	0	0	0
Payment In Lieu Of Taxes	0	(220,400)	0	(220,400)	0	0	0	0
Total - General Fund	0	(435,427)	0	(435,427)	0	0	0	0

Background

PA 12-1 December Special Session (AAC Deficit Mitigation for the Fiscal Year Ending June 30, 2013) reduced FY 13 General Fund expenditures by \$221.5 million in various agencies and accounts. The Governor's FY 14 and FY 15 budget includes the rollout of \$36.2 million of the FY 13 DMP across various agencies.

	Legislative				Difference from Governor Recommended			
Account	FY 14		FY 15		FY 14		FY 15	
	Pos.	Amount	Pos.	Amount	Pos.	Amount	Pos.	Amount

Governor

Reduce funding by \$435,427 in FY 14 and in FY 15 to reflect the rollout of expenditure reductions in PA 12-1 DSS.

Legislative

Same as Governor

Eliminate Inflationary Increases

Other Expenses	0	(1,519)	0	(3,593)	0	0	0	0
Elderly Rental Registry and Counselors	0	(23,830)	0	(56,369)	0	0	0	0
Fair Housing	0	(6,700)	0	(15,848)	0	0	0	0
Congregate Facilities Operation Costs	0	(151,791)	0	(207,251)	0	0	0	0
Housing Assistance and Counseling Program	0	(9,516)	0	(22,509)	0	0	0	0
Elderly Congregate Rent Subsidy	0	(48,159)	0	(113,915)	0	0	0	0
Total - General Fund	0	(241,515)	0	(419,485)	0	0	0	0
Fair Housing	0	(3,660)	0	(8,657)	0	0	0	0
Total - Banking Fund	0	(3,660)	0	(8,657)	0	0	0	0

Governor

Reduce various accounts by \$245,175 in FY 14 and \$428,142 in FY 15 to reflect the elimination of inflationary increases.

Legislative

Same as Governor

Remove Funding for Salary Increases of Appointed Officials

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Personal Services	0	(9,917)	0	(20,833)	0	0	0	0
Total - General Fund	0	(9,917)	0	(20,833)	0	0	0	0

Governor

Reduce funding by \$9,917 in FY 14 and \$20,833 in FY 15 to reflect the elimination of salary increases for appointed officials.

Legislative

Same as Governor

Adjust Funding for GAAP

Nonfunctional - Change to Accruals	0	55,377	0	7,043	0	0	0	0
Total - General Fund	0	55,377	0	7,043	0	0	0	0

Governor

Provide funding of \$55,377 in FY 14 and \$7,043 in FY 15 to reflect changes to GAAP accruals as a result of a policy change.

Legislative

Same as Governor

Transfer Funding to Streamline Budget Account Structure

Other Expenses	0	0	0	0	0	(1,686,067)	0	(1,686,067)
Elderly Rental Registry and								
Counselors	0	0	0	0	0	1,058,144	0	1,058,144
Fair Housing	0	0	0	0	0	293,313	0	293,313
Subsidized Assisted Living								
Demonstration	0	0	0	0	0	2,178,000	0	2,345,000

		Legis	lative		Diffe	erence from Gov	ernor Re	commended
Account		FY 14	FY 15		FY 14		FY 15	
	Pos.	Amount	Pos.	Amount	Pos.	Amount	Pos.	Amount
Congregate Facilities Operation								
Costs	0	0	0	0	0	7,282,393	0	7,784,420
Housing Assistance and								
Counseling Program	0	0	0	0	0	438,500	0	438,500
Elderly Congregate Rent Subsidy	0	0	0	0	0	2,141,495	0	2,162,504
Housing/Homeless Services	0	0	0	0	0	58,215,972	0	63,240,480
Housing Supports	0	0	0	0	0	(48,272,721)	0	(53,297,229)
Shelters and Congregate Facilities	0	0	0	0	0	(22,289,427)	0	(22,979,463)
Housing/Homeless Services -								· · · · ·
Municipality	0	0	0	0	0	640,398	0	640,398
Total - General Fund	0	0	0	0	0	0	0	0

Background

The Governor's FY 14 and FY 15 budget consolidates the number of agency budgetary accounts from 675 to approximately 530.

Governor

Transfer the following funding to reflect the streamlining of agency budgetary accounts:

- \$48,272,721 in FY 14 and \$53,297,229 in FY 15 from the Housing/Homeless Services account to the Housing Supports account;
- \$22,289,427 in FY 14 and \$22,979,463 in FY 15 from the Housing/Homeless Services, Subsidized Assisted Living Demonstration, Housing Assistance and Counseling Program, Elderly Congregate Rental Subsidy, and Congregate Facilities Operation Costs accounts to the Shelters and Congregate Facilities account;
- \$1,686,067 in FY 14 and in FY 15 from the Housing/Homeless Services, Elderly Rental Registry and Counselors, and Fair Housing accounts to the Other Expenses account.

Legislative

Maintain these accounts in their current form.

Totals

Budget Components	Legislative				Difference from Governor Recommended			
	FY 14		FY 15		FY 14		FY 15	
	Pos.	Amount	Pos.	Amount	Pos.	Amount	Pos.	Amount
Governor Estimated - GF	2	180,000	2	180,000	0	0	0	0
Current Services	0	76,632	0	92,211	0	0	0	0
Policy Revisions	18	102,949,842	18	108,256,545	5	4,538,047	5	4,158,251
Total Recommended - GF	20	103,206,474	20	108,528,756	5	4,538,047	5	4,158,251
Governor Estimated - BF	0	0	0	0	0	0	0	0
Policy Revisions	0	168,639	0	168,639	0	0	0	0
Total Recommended - BF	0	168,639	0	168,639	0	0	0	0

Other Significant Legislation

PA 13-234, An Act Implementing the Governor's Budget Recommendations for Housing, Human Services, and Public Health

Consolidates various housing programs from the Departments of Economic and Community Development, Social Services, and the Office of Policy and Management into the Department of Housing.

PA 13-184, An Act Concerning Expenditures and Revenue for the Biennium Ending June 30, 2015

Sections 11, 12 and 49 contain provisions that allow the Secretary of the Office of Policy and Management (OPM) to allocate specific lapses to state agencies in the three branches of government (these are typically called holdbacks). The agency's FY 14 appropriation levels will be reduced by the amounts shown in the table to achieve the lapses included in PA 13-184. This includes a General Lapse of \$8,566, a General Other Expenses Lapse of \$1,147, and a Statewide Hiring Reduction Lapse of \$5,632. See the FY 14 Holdbacks schedule in Section VI of this document for a further description of these statewide savings targets.

		Reduction	Net	
Account	Appropriation \$	Amount \$	Remaining \$	% Reduction
Personal Services	1,913,586	(13,617)	1,899,969	0.71%
Other Expenses	140,000	(1,728)	138,272	1.23%